federal register

Friday
October 14, 1988

Part IV

Office of Management and Budget

Budget Rescissions and Deferrals; Notices

OFFICE OF MANAGEMENT AND BUDGET

Budget Rescissions and Deferrals

To the Congress of the United States:

In accordance with the Impoundment Control Act of 1974, I herewith report 10 deferrals of budget authority now totalling $2,024,171,278.

The deferrals affect programs in Funds Appropriated to the President, and the Departments of Agriculture, Defense, Energy, Health and Human Services, Justice, State, and Transportation.

The details of these deferrals are contained in the attached report.

Ronald Reagan.

The White House,

September 30, 1988.

BILLING CODE 3110-01-M

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CONTENTS OF SPECIAL MESSAGE
(in thousands of dollars)

DEFERRAL NO.	ITEM	BUDGET AUTHORITY
	Funds Appropriated to the President:	
	International Security Assistance:	
D89-1	Economc support fund.....	592,760
	Special Assistance for Central America:	
D89-2	Promotion of stability and security in Central America.....	1,000
	Department of Agriculture:	
	Forest Service:	
D89-3	Expenses, brush disposal.....	144,649
D89-4	Cooperative work.....	335,263
	Department of Defense - Civil:	
D89-5	Wildlife conservation.....	1,212
	Department of Energy:	
	Power Marketing Administration:	
D89-6	Southwestern Power Administration, Operation and maintenance.....	2,800
	Department of Health and Human Services:	
	Social Security Administration:	
D89-7	Limitation on administrative expenses (construction).....	6,745
	Department of Justice:	
	Office of Justice Programs:	
D89-8	Crime victims fund.....	90,000
	Department of State:	
	Bureau for Refugee Programs:	
D89-9	U.S. emergency refugee and migration assistance fund.....	26,135
	Department of Transportation:	
	Federal Aviation Administration:	
D89-10	Federal and equipment (Airport and airway trust fund).....	823,608
	Total, deferrals.....	2,024,171

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SUMMARY OF SPECIAL MESSAGES
FOR FY 1989
(in thousands of dollars)

	RESCISSIONS	DEFERRALS
First special message:		
New items.....	---	2,024,171
Revisions to previous special messages..	---	---
Effects of first special message.....	---	2,024,171
Amounts from previous special messages that are changed by this message (changes noted above).....	---	---
Subtotal, rescissions and deferrals.....	---	2,024,171
Amounts from previous special messages that are not changed by this message....	---	---
Total amount proposed to date in all special messages.....	---	2,024,171

Deferral No: D89-1

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Funds Appropriated to the President	New budget authority..... $ _____ (P.L. _____)
Bureau: International Security Assistance	Other budgetary resources.. 592,760,000
Appropriation title and symbol: Economic support fund 1/ 118/91037 11X1037	Total budgetary resources.. 592,760,000
	Amount to be deferred: Part of year..... $ 592,760,000
	Entire year..... _____
OMB identification code: 11-1037-0-1-152	Legal authority (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [X] Yes [ ] No	[ ] Other _____
Type of account or fund: [ ] Annual	Type of budget authority: [X] Appropriation
[X] Multiple-year Sept. 30, 1989 (expiration date)	[ ] Contract authority
[X] No-Year	[ ] Other _____

Coverage:

Appropriation	Account Symbol	OMB Identification Code	Amount Deferred
Economic support fund.....	11 X 1037	11-1037-0-1-152	1,000,000
Economic support fund.....	118/91037	11-1037-0-1-152	591,760,000
			592,760,000

Justification: This action defers funds pending approval of specific loans and grants to eligible countries by the Secretary of State after review by the Agency for International Development and the Treasury Department. This will ensure that each approved program is consistent with the foreign, national security and financial policies of the United States and will not exceed the limits of available funds. This action is taken pursuant to the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1988 (D88-1A).

Deferral No: D89-2

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Funds Appropriated to the President	New budget authority..... $ _____ (P.L. _____)
Bureau: Special Assistance for Central America	Other budgetary resources.. 1,799,000
Appropriation title and symbol:	Total budgetary resources.. 1,799,000
Promotion of Stability and Security in Central America 1/ 11X1091	Amount to be deferred: Part of year..... $ 1,000,000 Entire year..... _____
OMB identification code: 11-1091-0-1-053	Legal authority (in addition to sec. 1013): [X] Antideficiency Act [ ] Other _____
Grant program: [X] Yes [ ] No	
Type of account or fund: [ ] Annual [ ] Multiple-year _____ (expiration date) [X] No-Year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other _____

Justification: These funds were appropriated to facilitate, through support for such activities as verification and monitoring, the regional peace initiative signed in Guatemala City on August 7, 1987.

These funds contain an estimated unobligated balance from prior-year authority of $1,799,000. Of this amount, $1,000,000 has been deferred. The Department of State will monitor the status of the peace initiative and recommend further disposition of the funds as appropriate. This action is taken pursuant to the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1988 (D88-2).

Deferral No: D89-3

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Agriculture	New budget authority..... $ 54,680,000 (16 U.S.C. 490)
Bureau: Forest Service	Other budgetary resources.. 149,771,000
Appropriation title and symbol: Expenses, brush disposal 1/ 12X5206	Total budgetary resources.. 204,451,000
	Amount to be deferred: Part of year..... $ ____
	Entire year..... 144,649,000
OMB identification code: 12-9922-0-2-302	**Legal authority (in addition to sec. 1013):** [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other ____
Type of account or fund:	**Type of budget authority:**
[ ] Annual	[X] Appropriation
[ ] Multiple-year ____ (expiration date)	[ ] Contract authority
[X] No-Year	[ ] Other ____

Justification: Purchasers of National Forest timber are required to deposit the estimated cost to the Forest Service for disposing of brush and other debris resulting from timber cutting operations pursuant to 16 U.S.C. 490. The deposits becoming available in the current year are estimated and the related disposal operations are planned for the following year. Efficient program planning and accomplishment is facilitated by operating a stable program well within the funds available in any one year for this purpose. Much of the brush disposal work for which fees are collected cannot be done in the same year because of weather conditions or because harvesting is not completed. The Forest Service is planning for a stable year-to-year program which will require $59.8 million in FY 1989. The current fiscal year reserve of $144.6 million is established pursuant to the provisions of the Antideficiency Act (31 U.S.C. 1512) as a reserve for contingencies.

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1988 (D88-3A).

Deferral No: D89-4

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Agriculture	**New budget authority.....** $ 267,748,000 (16 U.S.C. 576b)
Bureau: Forest Service	**Other budgetary resources..** 649,069,000
Appropriation title and symbol: Cooperative work 1/ 12X8028	**Total budgetary resources..** 916,817,000
	Amount to be deferred: Part of year..... $ ____
	Entire year..... 335,263,000
OMB identification code: 12-8028-0-7-302	**Legal authority** (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other ____
Type of account or fund:	**Type of budget authority:**
[ ] Annual	[X] Appropriation
[ ] Multiple-year ____ (expiration date)	[ ] Contract authority
[X] No-Year	[ ] Other ____

Justification: Funds are received from States, counties, timber sale operators, individuals, associations, and others. These funds are expended by the Forest Service as authorized by law and the terms of the applicable trust agreements. The work consists of protection and improvement of the National Forest System. The work benefits the national forest users, research investigations, reforestation, and administration of private forest lands. Much of the work for which deposits have been made cannot be done, or is not planned to be done, during the same year that the collections are being realized. Examples include areas where the timber operators have not completed all of the contract obligations during the year funds are deposited. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1988 (D88-5).

Deferral No: D89-5

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY:
Department of Defense - Civil

Bureau: Wildlife Conservation, Military Reservations 1/

Appropriation title and symbol:
Wildlife Conservation, Army 21X5095
Wildlife Conservation, Navy 17X5095
Wildlife Conservation, Air Force 57X5095

OMB identification code:
97-5095-0-2-303

Grant program: [ ] Yes [X] No

Type of account or fund:
[ ] Annual
[ ] Multiple-year _____ (expiration date)
[X] No-Year

New budget authority..... $ 2,105,000
(16 U.S.C. 670F)
Other budgetary resources.. 1,547,125
Total budgetary resources.. 3,652,125

Amount to be deferred:
Part of year..... $ _____
Entire year..... 1,212,125

Legal authority (in addition to sec. 1013):
[X] Antideficiency Act
[ ] Other _____

Type of budget authority:
[X] Appropriation
[ ] Contract authority
[ ] Other _____

Coverage:

Appropriation	Account Symbol	OMB Identification Code	Amount Deferred
Wildlife Conservation, Army.....	21X5095	21-5095-0-2-303	$1,018,061
Wildlife Conservation, Navy.....	17X5095	17-5095-0-2-303	118,000
Wildlife Conservation, Air Force....	57X5095	57-5095-0-2-303	76,064
			1,212,125

Justification: These are permanent appropriations of receipts generated from hunting and fishing fees in accordance with the purpose of the law -- to carry out a program of natural resource conservation. These funds are being deferred because: (1) the authorizing legislation states that installations may accumulate funds over a period of time to fund a major project, (2) the installation may be designing and obtaining approval for the project, and (3)

1/ These accounts were the subject of a similar deferral in FY 1988 (D88-9B).

Deferral No: D89-5

there is a seasonal relationship between the collection of fees and their subsequent expenditure. Most of the fees are collected during the winter and spring months, while most of the program work is performed during the summer and fall months. Funds collected in a prior year are deferred in order to be available to finance the program during summer and fall months or in subsequent years. Additional amounts will be apportioned when projects are identified. This deferral is made under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

Deferral No: D89-6

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Energy	**New budget authority.....** $ 15,389,000 (P.L. 100-371)
Bureau: Power Marketing Administration	**Other budgetary resources..** 23,841,000
Appropriation title and symbol: Southwestern Power Administration, Operation and maintenance 1/ 89X0303	**Total budgetary resources..** 39,230,000
	Amount to be deferred: Part of year..... $ _____
	Entire year..... 2,800,000
OMB identification code: 89-0303-0-1-271	**Legal authority** (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other _____
Type of account or fund:	**Type of budget authority:**
[ ] Annual	[X] Appropriation
[ ] Multiple-year _____ (expiration date)	[ ] Contract authority
[X] No-Year	[ ] Other _____

Justification: This account funds the activities of the Southwestern Power Administration (SWPA), an agency that markets wholesale hydroelectric power produced at Corps of Engineers dams in six southwestern states. SWPA activities also include construction, operation and maintenance of approximately 1,660 miles of transmission lines over which power is distributed to customers. The law requires SWPA to deliver power to its customers at the lowest cost consistent with sound business practice. Further, the law requires SWPA to recover all costs from its customers, thus mandating that SWPA carefully examine proposed costs to avoid unnecessary spending. In FY 1988, available funds were in excess of amounts required to purchase power and pay non-Federal utilities to deliver it because of operational changes. As a result, the level of unobligated funds carried into FY 1989 for purchasing power was higher than assumed when the FY 1989 Budget was prepared. There currently is no plan to use these funds in FY 1989, although the funds will be made available if a significant, unplanned need arises. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1988 (D88-16A).

Deferral No: D89-7

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Health and Human Services	New budget authority..... $ _____ (P.L. _____)
Bureau: Social Security Administration	Other budgetary resources.. 7,376,607
Appropriation title and symbol: Limitation on administrative expenses (construction) 1/ 75X8704	Total budgetary resources.. 7,376,607
	Amount to be deferred: Part of year..... $ _____
	Entire year..... 6,744,607
OMB identification code: 20-8007-0-6-651	Legal authority (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other _____
Type of account or fund: [ ] Annual	Type of budget authority: [X] Appropriation
[ ] Multiple-year _____ (expiration date)	[ ] Contract authority
[X] No-Year	[ ] Other _____

Justification: This account provides funding for construction and renovation of the Social Security Administration's (SSA) headquarters and field office buildings. The only costs in FY 1989 are for roof repair and replacement projects. It has been determined that obligational authority in the amount of this deferral is not needed at the present time. Some additional obligations will occur in FY 1990 for roof repair and replacement. Should new requirements arise, subsequent apportionments will include revisions to this deferral. This action is taken pursuant to the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1988 (D88-10A).

Deferral No: D89-8

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Justice	New budget authority..... $ 90,000,000 (P.L. 98-473)
Bureau: Office of Justice Programs	Other budgetary resources... 85,000,000
Appropriation title and symbol: Crime victims fund 1/ 15X5041	Total budgetary resources... 175,000,000
	Amount to be deferred: Part of year..... $ ____ Entire year..... 90,000,000
OMB identification code: 15-5041-0-2-754	Legal authority (in addition to sec. 1013): [X] Antideficiency Act [ ] Other ____
Grant program: [X] Yes [ ] No	
Type of account or fund: [ ] Annual [ ] Multiple-year ____ (expiration date) [X] No-Year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other ____

Justification: This appropriation is a special fund which is credited with Federal criminal fines, forfeited appearance bonds, and penalties not to exceed $110 million each fiscal year. From these funds, grants are provided to states for crime victim compensation programs and crime victim assistance programs. Each state receives a small amount fixed by law plus additional amounts based on actual program performance. The carryover from FY 1988 will be obligated early in FY 1989. The estimated FY 1989 collections are deferred and will be obligated in FY 1990. This allows the Office of Justice Programs to know precisely how much money is available for award and avoid overobligating or underobligating fund collections. This action is taken pursuant to the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1988 (D88-19).

Deferral No: D89-9

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of State	New budget authority..... $ _____ (P.L._____)
Bureau: Bureau for Refugee Programs	Other budgetary resources.. 26,135,000
Appropriation title and symbol: United States emergency refugee and migration assistance fund 1/ 11X0040	Total budgetary resources.. 26,135,000
	Amount to be deferred: Part of year..... $ _____
	Entire year..... 26,135,000
OMB identification code: 11-0040-0-1-151	Legal authority (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other _____
Type of account or fund: [ ] Annual	Type of budget authority: [X] Appropriation
[ ] Multiple-year _____ (expiration date)	[ ] Contract authority
[X] No-Year	[ ] Other _____

Justification: Section 501(a) of the Foreign Relations Authorization Act, 1976 (Public Law 94-141) and Section 414(b)(1) of the Refugee Act of 1980 (Public Law 96-212) amended Section 2(c) of the Migration and Refugee Assistance Act of 1962 (22 U.S.C. 2601) by authorizing a fund not to exceed $50,000,000 to enable the President to provide emergency assistance for unexpected urgent refugee and migration needs.

Executive Order No. 11922 of June 16, 1976, allocated all funds appropriated to the President for the Emergency Fund to the Secretary of State but reserved for the President the determination of assistance to be furnished and the designation of refugees to be assisted by the Fund.

These funds have been deferred pending Presidential decisions required by Executive Order No. 11922 and to achieve the most economical use of appropriations. Funds will be released as the President determines assistance to be furnished and designates refugees to be assisted by the Fund. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512). As a result of subsequent releases of these funds in FY 1988, the amount deferred has been reduced to $20,134,291.

1/ This account was the subject of a similar deferral in FY 1988 (D88-11).

Deferral No. D89-9

Estimated Program Effect: None

Outlay Effect: None

Deferral No: D89-10

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Transportation	**New budget authority.....** $ _____ (P.L.)
Bureau: Federal Aviation Administration	**Other budgetary resources.** 1,323,773,223
Appropriation title and symbol: Facilities and equipment (Airport and airway trust fund) 1/ 69X8107 695/98107 697/18107 698/28107 696/08107	**Total budgetary resources.** 1,323,773,223
	Amount to be deferred:
	Part of year..... $ _____
	Entire year..... 823,607,546
OMB identification code: 69-8107-0-7-402	**Legal authority** (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other _____
Type of account or fund:	**Type of budget authority:**
[ ] Annual Sept. 30, 1989	[X] Appropriation
[X] Multiple-year Sept. 30, 1990 Sept. 30, 1991 (expiration date)	[ ] Contract authority
[X] No-Year Sept. 30, 1992	[ ] Other _____

Justification: Funds from this account are used to continue to procure specific Congressionally-approved facilities and equipment for the expansion and modernization of the National Airspace System. The projects financed from this account include construction of buildings, and the purchase of new equipment for new or improved air traffic control towers, automation of the en route airway control system, and expansion/improvement of navigational and landing aid systems. Funds to continue these activities were justified and provided for in the Department's regular budget submissions and were appropriated by Congress for the year in which requested.

Because of the lengthy procurement and construction time for these interrelated facilities and complex equipment systems, it is not possible to obligate all the funds necessary to complete each project in the year funds were appropriated. Therefore, it is necessary to apportion funds so that sufficient resources will be available in future periods to complete these projects. This deferral action is consistent with FAA's full funding approach and Congressional intent to provide resources for a project's total cost, and is taken under provision of the Antideficiency Act (31 U.S.C. 1512), which authorizes the establishment of reserves for contingencies.

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1988 (D88-12A).

[FR Doc. 88-23763 Filed 10-13-88; 8:45 am]
BILLING CODE 3110-01-C

Budget Rescissions and Deferrals

To the Congress of the United States:

In accordance with the Impoundment Control Act of 1974, I herewith report one revised deferral of budget authority now totalling $20,134,291.

The deferral affects programs for the Department of State

The details of this deferral are contained in the attached report.

Ronald Reagan.

The White House,

September 30, 1988.

BILLING CODE 3110-01-M

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CONTENTS OF SPECIAL MESSAGE
(in thousands of dollars)

DEFERRAL NO.	ITEM	BUDGET AUTHORITY
	Department of State:	
	Bureau of Refugee Programs:	
D88-11A	United States emergency refugee and migration assistance fund.....	20,134
	Total, deferrals.....	20,134

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SUMMARY OF SPECIAL MESSAGES
FOR FY 1988
(in thousands of dollars)

	RESCISSIONS	DEFERRALS
Fifth special message:		
New items.....	---	---
Revisions to previous special messages..	---	8,496
Effects of fourth special message.....	---	8,496
Amounts from previous special messages that are changed by this message (changes noted above).....	---	11,638
Subtotal, rescissions and deferrals.....	---	20,134
Amounts from previous special messages that are not changed by this message....	---	9,299,944
Total amount proposed to date in all special messages.....	---	9,320,078

D88-11A

Supplementary Report

Report Pursuant to Section 1014(c) of Public Law 93-344

This report updates Deferral No. D88-11 transmitted to Congress on October 1, 1987.

This revision to a deferral of the Department of State's Emergency refugee and migration assistance fund increases the amount previously reported from $11,638,000 to $20,134,291. This net increase of $8,496,291 results from additional funds provided by the Dire Emergency Supplemental minus drawdowns for refugee assistance and admissions needs.

Deferral No: D88-11A

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of State	New budget authority.....*$ 24,000,000 (P.L. 100-393)
Bureau: Bureau for Refugee Programs	Other budgetary resources..* 12,634,291
Appropriation title and symbol: United States emergency refugee and migration assistance fund 1/ 11X0040	Total budgetary resources..* 36,634,291
	Amount to be deferred: Part of year..... $ ____
	Entire year.....* 20,134,291
OMB identification code: 11-0040-0-1-151	**Legal authority** (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other ____
Type of account or fund:	**Type of budget authority:**
[ ] Annual	[X] Appropriation
[ ] Multiple-year ____ (expiration date)	[ ] Contract authority
[X] No-Year	[ ] Other ____

Justification: Section 501(a) of the Foreign Relations Authorization Act, 1976 (Public Law 94-141) and Section 414(b)(1) of the Refugee Act of 1980 (Public Law 96-212) amended Section 2(c) of the Migration and Refugee Assistance Act of 1962 (22 U.S.C. 2601) by authorizing a fund not to exceed $50,000,000 to enable the President to provide emergency assistance for unexpected urgent refugee and migration needs.

Executive Order No. 11922 of June 16, 1976, allocated all funds appropriated to the President for the Emergency Fund to the Secretary of State but reserved for the President the determination of assistance to be furnished and the designation of refugees to be assisted by the Fund.

These funds have been deferred pending Presidential decisions required by Executive Order No. 11922 and to achieve the most economical use of appropriations. Funds will be released as the President determines assistance to be furnished and designates refugees to be assisted by the Fund. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

1/ This account was the subject of a similar deferral in 1988 (D88-11).
* Revised from previous report.

Deferral No. 88-11A

Estimated Program Effect: None

Outlay Effect: None

[FR Doc. 88-23764 Filed 10-13-88; 8:45 am]
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